

2019 BUDGET DOCUMENT READER'S GUIDE (SUMMARY VERSION)

The budget document describes how the Regional Municipality of Wood Buffalo plans to meet the public service and infrastructure needs of its residents.

BUDGET AND FINANCIAL POLICIES

The Regional Municipality of Wood Buffalo's Budget and Financial Policies are intended to serve as a Council-approved set of values and expectations for residents, Council, Municipal staff, and other interested parties who may do business with the Municipality.

BASIS OF BUDGETING

The Regional Municipality of Wood Buffalo recognizes revenues in the period they are deemed available and measurable to meet or pay for liabilities and expenses in the period goods and services are received.

BALANCED BUDGET

A balanced budget for the Municipality means revenues equal expenses excluding amortization expense for each budget year.

BUDGET CYCLE

The Municipality's budget cycle follows the calendar year (January 1 through December 31). Administration submits annually for Council review and approval, one year operating and capital budgets, two years of operating plan and five years of capital plan.

2019 APPROVED BUDGET OVERVIEW

The 2019 budget of \$754,649,733 consisting of \$418,239,632 for operating needs, \$276,410,101 for capital improvement program and \$60,000,000 for undrawn debt reduction has been developed.

In the short term, several budget development principles and strategies influenced the 2019 Budget;

- Develop and recommend a balanced budget supported by current revenues.
- Align business plans and budget with Municipal Development Plan and 2018 2021 Strategic Plan.
- Maintain fiscal stability reserves and debt levels as per applicable policies.
- Provide funding for new infrastructure, maintenance and asset replacement.
- Maintain quality of life programs in place and identify increasing service levels based on benchmarks.
- Maintain competitive compensation and benefits package for municipal employees.

	2019 Budget	2020 Plan	2021 Plan	2019 - 2020 Change	Change %	2020 - 2021 Change	Change %
Revenues							
Property Taxes	\$ 645,187,200	\$ 622,930,231	\$ 602,455,231	\$ (22,256,969)	-3.4%	\$ (20,475,000)	-3.3%
Government Transfers	16,466,234	16,466,234	16,466,234	-	0.0%	-	0.0%
Sales and User Charges	47,686,150	49,686,150	49,686,150	2,000,000	4.2%	-	0.0%
Sales to Other Governments	2,441,500	2,441,500	2,441,500	-	0.0%	-	0.0%
Penalties and Costs on Taxes	4,182,000	4,182,000	4,182,000	-	0.0%	-	0.0%
Licenses and Permits	2,193,108	2,193,108	2,193,108	-	0.0%	-	0.0%
Fines	3,048,145	3,048,145	3,048,145	-	0.0%	-	0.0%
Franchise and Concessions	8,300,000	8,300,000	8,300,000	-	0.0%	-	0.0%
Returns on Investments	23,432,000	23,432,000	23,432,000	-	0.0%	-	0.0%
Rentals	1,552,400	1,552,400	1,552,400	-	0.0%	-	0.0%
Other Revenues	160,996	160,996	160,996	-	0.0%	-	0.0%
	\$ 754,649,733	\$ 734,392,764	\$ 713,917,764	\$ (20,256,969)	-2.7%	\$ (20,475,000)	-2.8%
Expenses							
Salaries, Wages, & Benefits	\$ 224,776,794	\$ 226,260,871	\$ 228,365,788	\$ 1,484,077	0.7%	\$ 2,104,917	0.9%
Contracted & General Services	69,791,072	73,237,072	75,697,072	3,446,000	4.9%	2,460,000	3.4%
Purchases from Other Governments	25,266,500	25,266,500	25,266,500	-	0.0%	-	0.0%
Materials, Goods, Supplies & Utilities	33,874,566	34,198,420	34,525,513	323,854	1.0%	327,093	1.0%
Provison for Allowances	774,000	774,000	774,000	-	0.0%	-	0.0%
Transfers to Local Boards and Agencies	521,000	443,000	443,000	(78,000)	-15.0%	-	0.0%
Transfers to Individuals and Organizations	33,643,200	31,866,400	31,866,400	(1,776,800)	-5.3%	-	0.0%
Bank Charges and Short Term Interest	211,500	211,500	211,500	-	0.0%	-	0.0%
Interest on Long Term Debt	11,840,000	11,116,260	10,311,916	(723,740)	-6.1%	(804,344)	-7.2%
Other Expenses	15,000	15,000	15,000	-	0.0%	-	0.0%
Debt Repayment	17,526,000	17,890,273	16,568,799	364,273	2.1%	(1,321,474)	-7.4%
	\$ 418,239,632	\$ 421,279,296	\$ 424,045,488	\$ 3,039,664	0.7%	\$ 2,766,192	0.7%
Transfer to Reserves	\$ 276,410,101	\$ 278,113,468	\$ 274,872,276	\$ 1,703,367	0.6%	\$ (3,241,192)	-1.2%
Undrawn Debt Reduction	60,000,000	35,000,000	15,000,000	(25,000,000)	-41.7%	(20,000,000)	-57.1%
	\$ 336,410,101	\$ 313,113,468	\$ 289,872,276	\$ (23,296,633)	-6.9%	\$ (23,241,192)	-7.4%
Surplus / (Deficit)	\$ -	\$ -	\$ -	\$ -	0.0%	e	0.0%

OPERATING REVENUE

The approved 2019 operating budget revenue represents a 2.6% decrease over the 2018 approved budget. The Municipality has moved away from a revenue neutral plus new construction property tax methodology to a budget driven process not dependent on assessment growth. This change is being driven by the changing economic climate in the Municipality. Non- tax revenues have been increased to be more in line of direct costs to provide the applicable services and programs.

OPERATING EXPENSE

The approved 2019 operating expenses total represents a 3.4% decrease over the 2018 approved operating budget.

Highlights in the approved 2019 operating budget include the following;

- Centralization of some of the internal services to improve efficiencies and eliminate duplication of services, and
- General decreases in costs for programs and services provided to the Municipality.

CAPITAL BUDGET

The 2019 capital budget is balanced at \$256,680,449 representing 2.0% increase from the 2018 approved capital budget. This increase can be attributed to the continuous of construction of the Rural Water and Sewer Servicing Project. Council continues to prioritize projects based on resource capacity - internal, external and financial – to ensure neither is exceeded. The continued focus for the 2019 approved capital budget to limit new projects to core projects that meet Council's priorities within the resource capacity.

	2019 Approved Budget	2019 Category %	2020-2023 Capital Plan
Public Facilities	181,001,074	71%	434,838,798
Recreation & Culture	26,179,375	10%	11,426,750
Transportation	49,500,000	19%	188,950,000
TOTAL	256,680,449	100%	635,215,548

PERSONNEL SUMMARY OVERVIEW

The Regional Municipality of Wood Buffalo had 1,439.5 authorized Full Time Employee (FTE) positions at the end of 2018.

Of the authorized 1,439.5 FTEs, 1,380.8 FTEs are funded in 2019. This includes full funding for filled positions and partial funding for vacancies and reallocated positions. The budget includes funding for negotiated union agreements and annualized salaries, wages and benefits for all positions.

	2014	2015	2016	2017	2018	2019
APPROVED POSITIONS	1,383.0	1,685.0	1,653.0	1,435.5	1,452.5	1,439.5
FUNDED POSITIONS	1,356.0	1,579.0	1,628.0	1,400.5	1,412.0	1,380.8
FUNDING PERCENTAGE	98%	94%	98%	98%	97%	96%

DEBT OVERVIEW

In discussing levels of debt and debt service for the Municipality, an understanding of two terms is imperative: actual debt and committed debt. Actual debt refers to amounts that the Municipality has borrowed and is now paying debt service for. Committed debt is a total of actual debt and amount of debt that Council has approved through the capital budget process but has not been drawn.

ACTUAL DEBT AND COMMITTED DEBT

(\$ in millions)

YEAR	ACTUAL DEBT	ACTUAL DEBT %*	COMMITTED DEBT	PROVINCIAL LIMIT	COMMITTED %**
2014	317.0	23.5%	985.5	1,351.6	72.9%
2015	301.2	20.0%	969.7	1,509.4	64.2%
2016	299.8	19.2%	954.0	1,562.3	61.1%
2017	282.7	16.2%	586.9	1,746.8	33.6%
2018	265.4	15.8%	421.8	1,680.0	25.1%
2019	247.9	15.6%	344.3	1,584.4	21.7%
2020	230.1	15.2%	291.5	1,509.3	19.3%
2021	213.5	14.5%	259.9	1,468.8	17.7%

^{*} actual debt / provincial limit

^{**} committed debt / provincial limit